

## **Does Food Assistance Drive Spending on Sugary Foods? Evidence from the Pandemic Electronic Benefit Transfer Program**

Georgina Cisneros and Brandyn F. Churchill\*

### **Abstract**

Although it is unclear whether food assistance contributes to lower diet quality among recipients, policymakers are actively working to restrict SNAP-eligible purchases of items high in added sugars. We provide timely evidence on the extent to which food assistance increases spending on sugary items by studying the Pandemic Electronic Benefit Transfer (P-EBT) program, which provided food assistance benefits to families of children who lost access to free and reduced-price school meals due to COVID-19 pandemic school closures. Leveraging state-level variation in the timing of P-EBT disbursements and using a stacked difference-in-differences identification strategy with NielsenIQ Consumer Panel data, we find that P-EBT disbursement was associated with a 16-percent increase in weekly spending on sugary items among SNAP-eligible households with school-aged children. Notably, this increase exceeded the percentage increase in overall food spending for this group, suggesting that SNAP-eligible households with school-aged children allocated a disproportionately large share of their P-EBT-driven purchases toward sugary items relative to their pre-period baseline. We do not detect changes among households unlikely to have received P-EBT benefits or in placebo disbursement years.

JEL Codes: I12; I18; H53; D12

Key words: food assistance; SNAP; EBT; diet quality

---

\* Cisneros is a PhD student at American University ([gc6737a@american.edu](mailto:gc6737a@american.edu)). Churchill is an Assistant Professor at American University, a Faculty Research Fellow at NBER, and a Research Affiliate at IZA ([bchurchill@american.edu](mailto:bchurchill@american.edu)). All phases of this study were supported by a National Institutes of Health (NIH) grant, R01DK140192 (PI: Brandyn Churchill). The views expressed herein are those of the authors and do not necessarily reflect the views of the NIH. The NIH had no role in the design or conduct of the study. Researchers' own analyses calculated (or derived) based in part on data from Nielsen Consumer LLC and marketing databases provided through the NielsenIQ Datasets at the Kilts Center for Marketing Data Center at The University of Chicago School of Business. The conclusions drawn from the NielsenIQ data are those of the researchers and do not reflect the views of NielsenIQ. NielsenIQ is not responsible for, had no role in, and was not involved in analyzing and preparing the results reported herein. All interpretations, errors, and omissions are our own.

# 1. Introduction

Poor diet quality is a leading contributor to preventable disease and premature death in the United States (U.S. Burden of Disease Collaborators 2018), and diets high in sugar, sodium, and refined carbohydrates are a key driver of the obesity epidemic (Mozaffarian et al. 2011). Recognizing this, policymakers and public health officials have long sought to limit individuals' consumption of processed foods rich in these ingredients (Bollinger et al. 2011; Carpenter and Tello-Trillo 2015; Cawley and Frisvold 2017). Yet processed foods are typically cheaper than equal-calorie nutrient-dense alternatives (Drewnowski and Specter 2004; Wendt and Todd 2011; Rao et al. 2013; Cawley 2015), making it difficult for lower-income households to maintain high-quality diets. As a result, diet quality is strongly stratified by income, with lower-income households consuming less-healthy diets than their higher-income counterparts (Dubois et al. 2014; Allcott et al. 2019a; Hut and Oster 2022).

To ensure that all individuals, regardless of income, have access to a nutritionally adequate diet, the U.S. government spends over \$101.7 billion – or 1.4 percent of the federal budget – providing food assistance through the Supplemental Nutrition Assistance Program (SNAP) each year (U.S. Department of Agriculture 2025a). Despite this sizable investment, the relationship between food assistance and diet quality is theoretically ambiguous. Though food assistance may enable recipients to purchase nutritious foods that were previously avoided due to cost, households may instead use these funds to purchase high-calorie items of limited nutritional value, such as candy and sugar-sweetened beverages. Indeed, policymakers have become increasingly concerned about this possibility, prompting efforts to restrict SNAP-eligible purchases (U.S. Department of Agriculture 2025b).

Until recently, SNAP benefits could be used on “any food or food product” (7 U.S.C. § 2012(k)). However, during the second Trump administration, 22 states

have been granted waivers to limit the types of foods that can be purchased with SNAP benefits (U.S. Department of Agriculture 2025b). Yet SNAP restrictions on the purchase of certain food items may not improve diet quality. For one, there is surprisingly little causal evidence on the extent to which SNAP recipients use their benefits to purchase these items (Cuffey et al. 2016; Alba et al. 2024). Moreover, when food assistance transfers substitute for spending that households would have otherwise undertaken, recipients can treat them as unrestricted cash and allocate the funds according to their underlying preferences, including toward unhealthy items and non-food purchases (Southworth 1945; Hoynes and Schanzenbach 2009; Hoynes and Schanzenbach 2015; Smith et al. 2016; Beatty and Tuttle 2015; Finkelstein and Notowidigdo 2019).

In this paper, we provide novel evidence on how food assistance affects household purchases of sugary food items by leveraging state-level variation in the timing of the Pandemic Electronic Benefit Transfer (P-EBT) program. When the COVID-19 pandemic resulted in widespread school closures, approximately 30 million children lost access to free and reduced-price meals (U.S. Department of Agriculture 2020). Free and reduced-price school meals provide a substantial share of daily calories for low-income students (Kuhn 2018; Laurito and Schwartz 2019) and implicit budget relief to low-income households (Long 1991; Marcus and Yewell 2022). To compensate families for this lost support, Congress authorized the P-EBT program to provide transfers to households based on the federal reimbursement value of missed school breakfasts and lunches. Most households received a single lump-sum payment of approximately \$300 per child to cover missed meals from March through June (Bauer et al. 2020; Bauer et al. 2024).<sup>1</sup>

---

<sup>1</sup> As we discuss later, for households already participating in SNAP, P-EBT benefits were typically loaded automatically onto existing EBT cards with no application required. In contrast, eligible households that were not enrolled often required new EBT card issuance, additional verification, and proactive applications (Bauer et al. 2024).

However, due to variation in pre-existing administrative capabilities, including whether states could already match student-level meal data with SNAP administrative records, states differed substantially in how quickly they were able to implement the program. Figure 1 shows that some states began issuing benefits as early as mid-April, while others did not do so until July.

Using NielsenIQ Consumer Panel data and a stacked difference-in-differences identification strategy that accounts for variation in treatment timing (Cengiz et al. 2019), we study how P-EBT disbursement affected the purchasing behaviors of SNAP-eligible households with school-aged children. Although P-EBT funds were designed to substitute for school meals, which are subject to federal nutrition standards, we find that P-EBT was associated with a 16-percent increase in weekly spending on sugary items, including sugar-sweetened beverages and candy and sweets. Event-study estimates confirm that these increases were limited to the post-period. Next, we show that these increases only occurred among SNAP-eligible households with school-aged children; we do not detect any changes among households that were unlikely to receive P-EBT payments, including higher-income households with children, higher-income households without children, and SNAP-eligible households without children. Nor do we detect changes among SNAP-eligible households with school-aged children in non-P-EBT disbursement years.

Our results speak to two ongoing policy discussions. First, we provide direct evidence that food assistance recipients use additional benefits to increase spending on sugary items, informing ongoing debates about whether to restrict SNAP-eligible purchases. Second, although the P-EBT program ended in September 2023, the Consolidated Appropriations Act of 2023 authorized a permanent Summer EBT program, known as SUN Bucks, which launched in summer 2024 to assist families with grocery purchases during the summer months (U.S. Department of Agriculture 2024). Our results suggest that programs like SUN Bucks are likely to increase

purchases of sugary items among recipient households, and policymakers may wish to consider whether nutritional guardrails could improve dietary outcomes among recipients.

The rest of the paper proceeds as follows: In Section 2, we describe the P-EBT program and existing evidence on the effects of food assistance on health-related behaviors and outcomes. In Section 3, we describe the NielsenIQ Consumer Panel data that we use to measure household purchases and our difference-in-differences strategy comparing changes in purchases among SNAP-eligible households residing in states that have implemented P-EBT to the changes among SNAP-eligible households in states that had not yet implemented P-EBT. In Section 4, we report our results showing that P-EBT payments increased spending on sugary items among SNAP-eligible households with school-aged children. Finally, in Section 5, we discuss the implications of our findings, the limitations of our study, and areas for future research.

## **2. Policy Background and Existing Literature**

### ***2.1 Policy Background***

Every day, more than 29 million U.S. children participate in the National School Lunch Program and more than 15 million participate in the School Breakfast Program (U.S. Department of Agriculture 2026). These programs provide nutritious meals to support children’s dietary intake and academic performance (Anderson et al. 2018; Schwartz and Rothbart 2020; Bond et al. 2022), and free and reduced-price meals function as an in-kind transfer to lower-income households by reducing the need for at-home food purchases (Kuhn 2018; Laurito and Schwartz 2019). As a result, when the COVID-19 pandemic resulted in widespread school closures, millions of children lost access to the meals they relied on through these programs. In response, Congress created the Pandemic Electronic Benefit Transfer

(P-EBT) program, which provided families of children eligible for free or reduced-price school meals with benefits to offset the cost of meals missed due to pandemic-related school closures (Families First Coronavirus Response Act 2020).

The P-EBT program was designed to function like the Supplemental Nutrition Assistance Program (SNAP). Households with children who were eligible for free or reduced-price meals were issued benefits on Electronic Benefit Transfer cards that could be used to purchase SNAP-eligible foods at authorized grocery retailers.<sup>2</sup> The benefit amounts were based on the federal reimbursement value of the meals not provided due to pandemic-related school closures. Because states largely closed schools in mid-March 2020 and schools remained closed through the end of the academic year, most households received a single lump-sum payment covering the value of meals from March through June. The average payment was approximately \$300 per child (Bauer et al. 2024; Bauer et al. 2020).

Although the P-EBT program was federally funded, implementation was left to the states, which were required to submit administrative plans to the U.S. Department of Agriculture describing how they would identify eligible children, match educational and SNAP records, and distribute benefits. Although participation was optional, all states eventually submitted plans and received approval. However, states varied in how quickly they were able to implement the program, largely due to differences in pre-existing administrative capacity. In addition to integrating student-level school meal data with their SNAP administrative systems, some states also had to create new application systems for non-SNAP households (Koné Consulting 2020). For households already participating in SNAP, P-EBT benefits were typically loaded automatically onto

---

<sup>2</sup> The P-EBT program applied to both low-income students and those who received free or reduced-price meals through the Community Eligibility Provision. Under this provision, schools and school districts in high-poverty areas are permitted to serve free breakfast and lunch to all enrolled students without collecting household applications, regardless of household income (Marcus and Yewell 2022).

existing EBT cards. In contrast, eligible households that were not already enrolled in SNAP often required new EBT card issuance, additional verification, or proactive applications, depending on the state. As a result, SNAP households generally received benefits earlier and with substantially less administrative burden, while non-SNAP households often experienced delays of several weeks or received retroactive payments later in the summer (Bauer et al. 2024).

## ***2.2 Literature on Diet Quality & Effects of Food Assistance***

We build on a broad literature that explores the effects of food assistance on household purchases. Although SNAP has been shown to reduce food insecurity (Ratcliffe et al. 2011; Mabli et al. 2013; Gregory and Smith 2019), there is mixed evidence on whether it affects the healthfulness of food purchases.<sup>3</sup> Several cross-sectional comparisons have shown that SNAP recipients generally purchase less-healthy foods than non-participants (Andreyeva et al. 2015; Franckle et al. 2017; Grummon and Taillie 2017). For example, a USDA report found that sugar-sweetened beverages were the second most-purchased item among SNAP households (Garasky et al. 2016).<sup>4</sup> Yet individuals who select into SNAP participation likely differ from income-eligible non-participants, potentially biasing cross-sectional comparisons. Indeed, studies using quasi-experimental methods to address selection have generally found that SNAP has a negligible effect on diet quality (Chen and Wang 2021; Hastings et al. 2021; Feng et al. 2024).

We also add to a body of research exploring the economic and policy determinants of diet quality (Hut and Oster 2022). One common hypothesis is that

---

<sup>3</sup> Another strand of literature has explored the degree to which SNAP recipients view their benefits as equivalent to cash (Hoynes and Schanzenbach 2009; Beatty and Tuttle 2015; Hastings and Shapiro 2018; Finkelstein and Notowidigdo 2019).

<sup>4</sup> Sugar-sweetened beverages were the second most-purchased category among SNAP households, accounting for 9.3 percent of expenditures compared to 7.1 percent among non-SNAP households (Garasky et al. 2016).

lower-income households have worse diet quality because they have fewer options to access nutritious foods. Yet there is mixed evidence on the importance of food availability for shaping dietary choices. Proximity to fast-food restaurants is associated with higher caloric intake and obesity rates (Davis and Carpenter 2009; Currie et al. 2010), though Anderson and Matsa (2011) found no meaningful relationship between fast-food restaurants and obesity when using proximity to the interstate highway system as an instrument for restaurant access. Likewise, Allcott et al. (2019a) leveraged the entry of new supermarkets into an area to conclude that food access explains approximately 10 percent of nutritional inequality between income groups, and Hut (2020) similarly showed that dietary habits were persistent following residential moves.

Some policymakers have sought to discourage consumption of discretionary foods through targeted taxes. For example, several U.S. localities have levied taxes on sugar-sweetened beverages, which have increased prices (Cawley and Frisvold 2017; Cawley et al. 2020a,b). However, consumer responses, such as purchasing items in untaxed jurisdictions (Cawley et al. 2019; Seiler et al. 2021) and substituting toward other high-calorie untaxed drinks (Fletcher et al. 2010a), have limited the effectiveness of these policies at reducing consumption and improving public health (Fletcher et al. 2010b; Cawley et al. 2022). Other policies have shifted responsibility to consumers, either by requiring restaurants to disclose nutritional information (Bollinger et al. 2011; Courtemanche et al. 2025) or by limiting fast-food companies' liability for weight-related harms, thereby reducing consumers' ability to externalize the costs of their choices (Carpenter and Tello-Trillo 2015).

We also add to growing evidence on the effects of pandemic-era policies intended to promote food access and reduce food insecurity. Several papers have leveraged state-level variation in the timing of the expiration of SNAP emergency allotments. This work has documented reductions in grocery spending (Martinchek



et al. 2025) and increases in food insufficiency (Bitler and Schanzenbach 2025; Jones and Hashad 2025). Relatedly, during the pandemic the federal government subsidized universal free school meals. After this program expired, states that continued providing these meals had lower rates of food insufficiency (Toossi 2024). Specifically studying the P-EBT program, Bauer et al. (2024) estimated that the P-EBT program reduced household food insufficiency and children's food insecurity fell by 27–49 percent. Most closely related to our study, Bonomo et al. (2025) used the NielsenIQ Consumer Panel data to compare grocery spending responses across four pandemic-era programs. They showed that households spent more following monthly payments than following one-time payments and that in-kind transfers for grocery purchases generated larger food store spending than equivalent cash transfers.

We build on this work by identifying food assistance as an important determinant of diet quality. Though prior work has generally found that SNAP has a negligible effect on aggregate diet quality, our results indicate that P-EBT benefits increased spending on sugary items. Interestingly, we uncover a larger percentage increase in spending on sugary items than in overall weekly food spending, suggesting that households allocated their P-EBT-driven purchases more heavily toward sugary items than their pre-period baseline would have predicted. These findings provide evidence to ongoing policy debates over whether to restrict SNAP-eligible purchases of sugary items and have implications for the design of SUN Bucks, the permanent summer food assistance program launched by the U.S. Department of Agriculture in 2024.

### 3. Data and Methods

#### *3.1 Data: NielsenIQ Consumer Panel*

We examine the relationship between P-EBT and food purchases using household-level retail scanner data from the NielsenIQ Consumer Panel. Participating households use scanning devices to record all purchases made during shopping trips to grocery stores, mass retailers, club stores, convenience stores, and pharmacies. For each transaction, the NielsenIQ Consumer Panel captures the Universal Product Code (UPC), quantities purchased, total price paid, and purchase date. We examine household purchases occurring between March and December 2020 and we aggregate transaction-level purchases to the household-week level, defining weeks from Monday to Sunday. These data are commonly used to study consumer demand, food purchasing behavior, and the nutritional consequences of food policy (Dubois et al. 2014; Hastings and Shapiro 2018; Allcott et al. 2019a; Hut and Oster 2022).

The P-EBT program targeted children enrolled in the National School Lunch Program. However, we do not directly observe P-EBT receipt or free or reduced-price meal participation in the NielsenIQ Consumer Panel. Instead, our main sample consists of households (i) with at least one child aged 6–18 and (ii) whose income falls below the state and household-size-specific SNAP gross income eligibility threshold. We impose these restrictions because SNAP-eligible households with school-aged children were most likely to be eligible for the P-EBT program, and this income bracket likely contains a high share of existing SNAP participants who faced lower administrative barriers to collecting their benefits. As a falsification test, we also examine spending changes among three groups unlikely to have been eligible for P-EBT: higher-income households with school-aged children, higher-income households without children, and SNAP-eligible households without children.

We use the NielsenIQ Consumer Panel data to examine how the P-EBT program affected household purchases of sugary items, including (i) sugar-sweetened beverages and (ii) sweets and candy. These items are consistently associated with lower dietary quality and adverse long-run health outcomes (Malik et al. 2010; Hu 2013; Allcott et al. 2019b; Wilk et al. 2026), and there are ongoing efforts to restrict SNAP recipients’ ability to use food assistance benefits to purchase these items. We report summary statistics for our main dependent variables in Table 1.<sup>5</sup> Column 1 reports results for SNAP-eligible households with school-aged children, column 2 for SNAP-eligible households without children, column 3 for higher-income households with school-aged children, and column 4 for higher-income households without children.

Table 1 shows that, even prior to P-EBT disbursement, SNAP-eligible households spent more than their higher-income counterparts on sugary items. During the pre-period, SNAP-eligible households with school-aged children spent an average of \$8.94 on sugary items per week compared to \$6.00 for higher-income households with school-aged children. Though both groups spent similar amounts on candy and sweets (\$2.87 vs. \$2.49), SNAP-eligible households spent nearly 70 percent more on sugar-sweetened beverages (\$6.06 vs. \$3.50). Among households without school-aged children, those that were SNAP eligible also spent more on sugary items, though the difference was less pronounced (\$5.47 vs. \$4.79). Again, this difference was driven by greater spending on sugar-sweetened beverages (\$3.13 vs. \$2.45) while spending on candy and sweets was identical. These patterns are consistent evidence documenting large disparities in diet quality across the income distribution (Allcott et al. 2019a; Hut and Oster 2022).

---

<sup>5</sup> We report the items comprising our categories in Appendix Table 1. Appendix Table 2 reports the summary statistics for our demographic characteristics and state-level time-varying covariates.

### 3.2 Methods: *Difference-in-Differences*

To test the relationship between the P-EBT program and household food purchases, we use a difference-in-differences identification strategy that leverages cross-state variation in the timing of the first P-EBT disbursements. Because states implemented the P-EBT program at different points in time, a conventional two-way fixed effects estimator may produce biased estimates due to the inclusion of already-treated states in the comparison group for later-treated states (Goodman-Bacon 2021). To avoid this issue, we adopt a stacked difference-in-differences specification that limits comparisons to newly treated states and not-yet-treated states (Cengiz et al. 2019). We define treatment cohorts,  $c$ , as groups of states that issued their first P-EBT disbursements in the same calendar week. We examine household spending changes from five weeks before to four weeks following the cohort's P-EBT disbursement by constructing separate datasets consisting of the states in cohort  $c$  and not-yet-treated states that did not issue P-EBT within this window.<sup>6</sup> These stack-specific datasets are then appended together.

As part of this process, some observations from the not-yet-treated states are duplicated and used as the control group in multiple stacks. To assure that the comparisons are between households in newly treated states and households in the not-yet-treated states within each respective stack-specific dataset, we estimate the following specification:

$$Y_{hstc} = \alpha + \beta \cdot \text{P-EBT}_{stc} + \mathbf{X}'_{hc}\gamma + \mathbf{B}'_{stc}\lambda + \theta_{sc} + \tau_{tc} + \varepsilon_{hstc} \quad (1)$$

where the dependent variable,  $Y_{hstc}$ , is the spending outcome for household  $h$ , located in state  $s$ , in week  $t$ , and cohort  $c$ . The independent variable of interest, P-

---

<sup>6</sup> We limit the window to five weeks before the disbursement date, the disbursement week, and four weeks after disbursement to ensure that there are a reasonable number of states available to serve in each cohort-specific comparison group.

$EBT_{stc}$ , is an indicator variable taking on the value of one for treated states in their post-disbursement period within cohort  $c$  and is zero otherwise.

We include the vector  $\mathbf{X}_{hc}$  to account for household-level demographic characteristics that may affect household food purchases, including indicators for household size, the age of the household head, race/ethnicity (non-Hispanic Black, Hispanic, non-Hispanic white, and other race/ethnicity), educational attainment of the household head (at most a high school degree, some college, and college degree or more), and marital status (married and not married). We also include the vector  $\mathbf{B}_{stc}$  to control for other economic and pandemic-era policy conditions, including the unemployment rate, the number of unemployment insurance claims processed during that week, whether the state had an active mask mandate or stay-at-home order, and whether the state had issued emergency SNAP allotments (Raifman et al. 2022). Finally, we account for time-invariant differences across states with state-cohort fixed effects,  $\theta_{sc}$ , and common time shocks through week-cohort fixed effects,  $\tau_{tc}$ . Standard errors are clustered at the state level (Bertrand et al. 2004).

In the presence of the covariates and fixed effects, our identifying assumption is that, in the absence of the P-EBT program, the spending patterns of SNAP-eligible households with school-aged children during the four weeks following when their states began P-EBT disbursements would have evolved similarly to comparable households in states that would not disburse P-EBT payments until more than five weeks later. We assess the plausibility of this assumption with the following event-study specification:

$$Y_{hstc} = \alpha + \sum_{j=-5, j \neq -1}^4 \beta^j \cdot \mathbb{I}_{stc}^j + \mathbf{X}_{hc}' \gamma + \mathbf{B}_{stc}' \lambda + \theta_{sc} + \tau_{tc} + \varepsilon_{hstc} \quad (2)$$

where  $\mathbb{I}^j$  is an indicator variable equal to one for treated households if the observation fell within  $j$  weeks of the cohort-specific disbursement date. In this setup, the coefficients of interest,  $\beta^j$ , measure how the outcomes evolved in treated and not-yet-treated states around the disbursement window.

## 4. Results

### *4.1 Changes in Spending on Sugary Foods*

In Table 2, we begin exploring whether the P-EBT program affected household purchase decisions. The dependent variable in column 1 is total weekly household spending on sugary items. Meanwhile, the next two columns separate out specific sugary categories; the dependent variable in column 2 is weekly spending on sugar-sweetened beverages, and the dependent variable in column 3 is weekly spending on candy and sweets. The estimates are obtained using the stacked difference-in-differences specification from equation (1), comparing spending changes among SNAP-eligible households with school-aged children residing in states that began disbursing P-EBT payments to concurrent changes among similar households in states that had not yet begun disbursing.

We find that P-EBT disbursement was associated with a \$1.43 increase in weekly spending on sugary items among SNAP-eligible households with school-aged children – an approximate 16-percent increase relative to their pre-period mean. The increase reflects higher purchases of both sugary beverages and foods: P-EBT disbursement was associated with a approximate \$0.65 (11-percent) increase in weekly spending on sugar-sweetened beverages and a \$0.78 (27-percent) increase in weekly spending on candy and sweets. Table 2 provides the first evidence that the P-EBT program, despite being designed to replace foregone school meals subject to federal nutrition standards, increased spending on sugary items that would not be served as part of a school meal. These findings have implications for the growing number of states seeking federal waivers to restrict SNAP purchases of sugar-sweetened beverages and candy, suggesting that food

assistance disbursements meaningfully shape demand for precisely the categories targeted by such restrictions.<sup>7</sup>

In the presence of our covariates and fixed effects, our identification assumption is that spending among SNAP-eligible households with school-aged children in states that began disbursing P-EBT payments would have evolved similarly to spending among comparable households in states that had not yet begun disbursing. In Figure 2, we assess the plausibility of this assumption by plotting the event-study estimates from equation (2) for total weekly spending on sugary items (Panel A) and when looking separately by item category (Panel B).<sup>8</sup> The pre-period estimates are small in magnitude and statistically indistinguishable from zero. Following P-EBT disbursement, however, we find that SNAP-eligible households with school-aged children spent approximately \$1.50 (17 percent) more each week on sugary items.<sup>9</sup> Likewise, we show a similar dynamic pattern for spending on sugar-sweetened beverages (light grey squares) and spending on candy and sweets (dark grey triangles).

Our estimates indicate that SNAP-eligible households with school-aged children increased spending on sugary items in the weeks following P-EBT disbursement. Of course, not every eligible household opted to participate in the P-EBT program, so our estimates should be interpreted as intent-to-treat effects. However, we can leverage prior evidence on take-up rates, which varied from 78 (Cunningham 2023) to 89 percent (Kenney et al. 2022), to rescale our estimates to the implied treatment-on-the-treated effects. These corresponding estimates indicate that P-EBT disbursement was associated with a \$1.60 (17.9-percent) to

---

<sup>7</sup> Appendix Table 3 shows that the patterns are robust to including time-invariant household fixed effects.

<sup>8</sup> The estimates are reported in Appendix Table 4.

<sup>9</sup> We show in Appendix Figure 1 that the results are robust to not using the sample weights. Indeed, if anything, not using the sample weights results in flatter and more precise pre-period estimates, consistent with Solon et al. (2015).

\$1.83 (20.5-percent) increase in spending on sugary items, due to a \$0.72–\$0.83 (12–13.6-percent) increase in spending on sugar-sweetened beverages and a \$0.88–\$1.00 (30.5–34.8-percent) increase in spending on candy and sweets.

Prior to P-EBT disbursement, SNAP-eligible households with school-aged children devoted approximately 9 percent of their weekly food spending to sugary items ( $\$8.94/\$100.79 = 0.089$ ). To assess whether P-EBT disbursement influenced how households allocated their food spending, in Table 3 we examine how P-EBT disbursement affected weekly household spending on food (column 1) and non-food items (column 2). We find that P-EBT disbursement was associated with a \$7.95 (8-percent) increase in weekly food spending without any detected change in non-food spending. Because the increase in spending on sugary items (16 percent) exceeded the increase in overall food spending (8 percent), our results imply that SNAP-eligible households with school-aged children allocated a disproportionately larger share of their P-EBT-driven food purchases to sugary items. Had spending on sugary items increased in line with households' pre-period allocation, we would have expected a \$0.71 increase versus the \$1.43 increase we found in Table 2.

## ***4.2 Robustness Tests***

In the prior section, we showed that SNAP-eligible households with school-aged children increased their weekly spending on sugary items after their state began disbursing P-EBT payments. To increase confidence that this purchasing change reflects a causal effect of the P-EBT program, rather than broader trends in local purchasing behaviors, in Table 4 we examine the relationship between P-EBT disbursement and spending patterns of three groups unlikely to receive P-EBT funds: SNAP-eligible households without children (Panel A), higher-income households with school-aged children (Panel B), and higher-income households



without children (Panel C).<sup>10</sup> Reassuringly, there is no evidence that P-EBT disbursement was associated with spending changes for any of our falsification groups. The point estimates are 49- to 96-percent smaller in magnitude, inconsistently signed, and not statistically distinguishable from zero.

In Table 5, we explore whether the estimated relationship between the P-EBT program and increased spending on sugary items among SNAP-eligible households with school-aged children was driven by seasonal patterns correlated with state-specific disbursement dates. The dependent variables in Panels A, B, and C are total weekly spending on sugary items, weekly spending on sugar-sweetened beverages, and weekly spending on candy and sweets, respectively. The columns report estimates obtained when constructing placebo treatment indicators by matching states' P-EBT disbursement weeks to data from the three years before and after the introduction of the P-EBT program.<sup>11</sup> We do not detect any evidence that these placebo disbursement dates were associated with changes in weekly spending on sugary items among SNAP-eligible households with school-aged children, indicating that location-specific seasonal spending patterns do not explain our findings, and supporting a causal interpretation of our main results.

Our stacked difference-in-differences estimator compares changes among households in newly treated states to concurrent changes among households in states that had not yet disbursed P-EBT payments, so that households located in previously treated states are never in our comparison group (Goodman-Bacon 2021). In Figure 3, we show that the relationship between P-EBT disbursement and

---

<sup>10</sup> Some higher-income households with school-aged children may have been eligible for P-EBT payments due to the Community Eligibility Provision.

<sup>11</sup> Using the 2021-2023 as placebo years assumes that the within-year timing of later rounds of P-EBT disbursement was not correlated with the timing of the initial disbursement in 2020. Because the timing of the initial disbursement was dependent on idiosyncratic variation in the ease with which states could link information on free- and reduced-price meals to their existing EBT systems, it is unlikely that the timing of later disbursements would be correlated with the initial dates. However, the 2017-2019 placebo years do not require this assumption.

weekly spending on sugary items is robust to iteratively excluding each treatment cohort, and Appendix Figure 2 shows similar patterns for spending on sugar-sweetened beverages (Panel A) and candy and sweets (Panel B).

### ***4.3 Heterogeneity by Household Characteristics***

Thus far, we have shown that P-EBT disbursement was associated with increased spending on sugary items among SNAP-eligible households with school-aged children, that this relationship was unique to the group likely to receive P-EBT benefits and the year in which benefits were disbursed. In this section, we examine how the relationship varied based on the pre-period consumption patterns and household demographic characteristics. Prior work has shown that teenagers have stronger and more well-defined dietary preferences than younger children (Wang et al. 2008, Malik et al. 2010, Serrano-Gonzalez et al. 2021) and are better able to advocate for their preferences during grocery shopping (National Academies of Sciences 2006). As a result, households with teenagers may have been more likely to allocate their additional funds towards sugar-sweetened beverages than those with younger children. In Table 6, we examine the relationship between P-EBT disbursement and weekly spending on sugary items for SNAP-eligible households with younger school-aged children (Panel A) and those with teenagers (Panel B). Although we find a similar increase in total spending on sugary items across both groups, the point estimates suggest that SNAP-eligible households with teenagers purchased more sugar-sweetened beverages. In contrast, the point estimates suggest that P-EBT disbursement was associated with a larger increase in spending on candy and sweets among SNAP-eligible households with younger school-aged children. However, when we examine all SNAP-eligible households with school-aged children and interact the entire right-hand side of equation (1) with an

indicator for the presence of a teenager, the estimated difference is not statistically significant (Panel C).

Next, we test whether the marginal propensity to allocate food assistance toward sugary items varied by economic constraints. Prior evidence on SNAP has shown that food assistance functions like cash at the margin, implying that additional transfers may be allocated based on household preferences, rather than nutritional targeting (Hoynes and Schanzenbach 2009). In Table 7, we examine how P-EBT disbursement affected spending on sugary items based on underlying economic circumstances by comparing households with school-aged children with incomes below 100 percent of the Federal Poverty Line (Panel A) to those above the poverty line but still below the SNAP eligibility threshold (Panel B). The point estimates suggest that P-EBT disbursement was associated with a larger increase in spending on sugary items among higher-income SNAP-eligible households with school-aged children. However, our triple-difference estimates indicate that this difference was not statistically significant (Panel C).<sup>12</sup>

## 5. Discussion

Lower-income households are more likely to receive food assistance and consume diets rich in added sugars. Although the relationship between food assistance and diet quality is not fully understood, policymakers are actively seeking to restrict recipients from spending their benefits on sugary items. In this paper, we provide timely evidence on this topic by studying how the Pandemic Electronic Benefit Transfer (P-EBT) program affected household spending. Leveraging state-level variation in the timing of P-EBT disbursements and NielsenIQ Consumer Panel

---

<sup>12</sup> We also examined differences by race/ethnicity of the household head. The point estimates were larger for non-Hispanic white households when stratifying the sample, and there was no statistical difference in our triple-difference framework. The results are included as Appendix Table 5 for completeness.

data, we find that P-EBT disbursement was associated with a \$1.43 (16-percent) increase in weekly spending on sugary items among SNAP-eligible households with school-aged children. Because this percentage increase exceeded the increase in overall food spending, this estimate implies that households allocated a disproportionately larger share of their P-EBT-driven purchases toward sugary items relative to their pre-period baseline. Event-study estimates confirm that these increases were limited to the post-period, and we do not detect changes among households unlikely to have received P-EBT benefits or in placebo disbursement years.

This paper is subject to several limitations. First, because we do not directly observe P-EBT receipt in the NielsenIQ Consumer Panel, our sample of SNAP-eligible households with school-aged children may include those that opted not to participate in the program. Given this potential misclassification, our estimates are likely to understate the effect of P-EBT receipt on household purchases. Second, our data capture food purchases but not food consumption. As a result, our estimates should be interpreted as measuring how food assistance affects the nutritional quality of items available to households, which is likely correlated with eventual consumption. Finally, because we examine changes arising from what was expected to be a single lump-sum food assistance payment received during the public health crisis, our results may not generalize easily to programs administered monthly.

Despite these limitations, our results have implications for several ongoing debates about food assistance. A growing number of states are seeking federal waivers to restrict SNAP-eligible purchases of sugary items, and our results speak to whether such restrictions would meaningfully reduce spending on these items. Much of the existing evidence on this question comes from analyzing spending patterns of a small number of lower-income households that were not already enrolled in SNAP and volunteered for randomized benefits in Minneapolis. For

example, French et al. (2017) found that the 60 restricted households spent \$5 (51 percent) less per week on sugary items than the 63 control households. Likewise, studying a later trial, Harnack et al. (2024) found that the 65 restricted households spent \$4.34 (41 percent) less on sugary items than the 71 households in the control group.<sup>13</sup> Although these trials imply larger reductions than the increases we document, it is worth noting that our estimates still imply a sizable increase in spending on sugary items following P-EBT disbursement. Moreover, because our estimates are identified from comparing spending changes among SNAP-eligible households with school-aged children across the country, our estimates offer a complementary perspective on the importance of food assistance in driving spending on sugary items and the potential effects of a broader set of restrictions.

Our results also have implications for the permanent summer food program launched by the U.S. Department of Agriculture in 2024, known as SUN Bucks. This program provides benefits in a manner similar to P-EBT and does not include a restriction on the specific foods that can be purchased. Our results suggest that SUN Bucks disbursements may generate similar increases in spending on sugary items among recipient households in the absence of nutritional guardrails. Future work should examine how these policy changes have affected diet quality among recipient households.

---

<sup>13</sup> In the first trial, at follow-up the control households spent \$4.50 on sugar-sweetened beverages, \$3.3 on sweets, and \$2.10 on candy. Meanwhile, restricted households spent \$2.30 on sugar-sweetened beverages, \$1.60 on sweets, and \$1.00 on candy. In the second trial, control households spent \$4.44 on sugar-sweetened beverages, \$4.16 on sweets, and \$1.88 on candy. Meanwhile, restricted households spent \$2.66 on sugar-sweetened beverages, \$2.53 on sweets, and \$0.95 on candy.

## 6. References

- Alba, Charles, Xi Wang, and Ruopeng An (2024). “Are Supplemental Nutrition Assistance Program Restrictions on Sugar-Sweetened Beverages Effective in Reducing Purchase or Consumption? A Systematic Review,” *Nutrients*, 16(10): 1459.
- Allcott, Hunt, Rebecca Diamond, Jean-Pierre Dubé, Jessie Handbury, Ilya Rahkovsky, and Molly Schnell (2019a). “Food Deserts and the Causes of Nutritional Inequality,” *Quarterly Journal of Economics*, 134(4): 1793–1844.
- Allcott, Hunt, Benjamin B. Lockwood, and Dmitry Taubinsky (2019b). “Should We Tax Sugar-Sweetened Beverages? An Overview of Theory and Evidence,” *Journal of Economic Perspectives*, 33(3): 202–227.
- Andreyeva, Tatiana, Amanda S. Tripp, and Marlene B. Schwartz (2015). “Dietary Quality of Americans by Supplemental Nutrition Assistance Program Participation Status: A Systematic Review,” *American Journal of Preventive Medicine*, 49(4): 594–604.
- Anderson, Michael L. and David A. Matsa (2011). “Are Restaurants Really Supersizing America?” *American Economic Journal: Applied Economics*, 3(1): 152–188.
- Anderson, Michael L., Justin Gallagher, and Elizabeth Ramirez Ritchie (2018). “School Meal Quality and Academic Performance,” *Journal of Public Economics*, 168: 81–93.
- Bauer, Lauren, Abigail Pitts, Krista Ruffini, and Diane Whitmore Schanzenbach (2020). “The Effect of Pandemic EBT on Measures of Food Hardship,” *The Hamilton Project*, Brookings Institution.
- Bauer, Lauren, Krista Ruffini, and Diane Whitmore Schanzenbach (2024). “The Effects of Lump-Sum Food Benefits during the COVID-19 Pandemic on Spending, Hardship, and Health,” *Journal of Public Economics*, 240: 105269.
- Beatty, Timothy K.M. and Craig J. Tuttle (2015). “Expenditure Response to Increases in In-Kind Transfers: Evidence from the Supplemental Nutrition Assistance Program,” *American Journal of Agricultural Economics*, 97(2): 390–404.

- Bertrand, Marianne, Esther Duflo, and Sendhil Mullainathan (2004). “How Much Should We Trust Differences-In-Differences Estimates?” *Quarterly Journal of Economics*, 119(1): 249–275.
- Bitler, Marianne and Diane Whitmore Schanzenbach (2025). “Pandemic-Era Increases in SNAP Benefits Reduced Food Insufficiency,” *American Journal of Public Health*, 115(11): 1821–1823.
- Bollinger, Bryan, Phillip Leslie, and Alan Sorensen (2011). “Calorie Posting in Chain Restaurants,” *American Economic Journal: Economic Policy*, 3(1): 91–128.
- Bond, Timothy N., Jillian B. Carr, and Analisa Packham (2022). “Hungry for Success? SNAP Timing, High-Stakes Exam Performance, and College Attendance,” *American Economic Journal: Economic Policy*, 14(4): 51–79.
- Bonomo, Tatiana, Krista Ruffini, and Diane Whitmore Schanzenbach (2025). “Structuring Consumption Subsidies: The Impact of Recurrent and One-Shot Food Vouchers and Cash Transfers on Grocery Purchases,” *Working Paper*.
- Carpenter, Christopher S. and D. Sebastian Tello-Trillo (2015). “Do Cheeseburger Bills Work? Effects of Tort Reform for Fast Food,” *Journal of Law and Economics*, 58(4): 805–827.
- Cawley, John (2015). “An Economy of Scales: A Selective Review of Obesity's Economic Causes, Consequences, and Solutions,” *Journal of Health Economics*, 43: 244–268.
- Cawley, John, Michael Daly, and Rebecca Thornton (2022). “The Effect of Beverage Taxes on Youth Consumption and Body Mass Index: Evidence from Mauritius,” *Health Economics*, 31(6): 1033–1045.
- Cawley, John and David E. Frisvold (2017). “The Pass-Through of Taxes on Sugar-Sweetened Beverages to Retail Prices: The Case of Berkeley, California,” *Journal of Policy Analysis and Management*, 36(2): 303–326.
- Cawley, John, David Frisvold, Anna Hill, and David Jones (2019). “The Impact of the Philadelphia Beverage Tax on Purchases and Consumption by Adults and Children,” *Journal of Health Economics*, 67: 102225.
- Cawley, John, David Frisvold, Anna Hill, and David Jones (2020a). “Oakland’s Sugar-Sweetened Beverage Tax: Impacts on Prices, Purchases and Consumption by Adults and Children,” *Economics & Human Biology*, 37: 100865.

- Cawley, John, David Frisvold, Anna Hill, and David Jones (2020b). “The Impact of the Philadelphia Beverage Tax on Prices and Product Availability,” *Journal of Policy Analysis and Management*, 39(3): 605–628.
- Cengiz, Doruk, Arindrajit Dube, Attila Lindner, and Ben Zipperer (2019). “The Effect of Minimum Wages on Low-Wage Jobs,” *Quarterly Journal of Economics*, 134(3): 1405–1454.
- Chen, Susan and Le Wang (2021). “SNAP Participation, Diet Quality, and Obesity: Robust Evidence with Estimation Techniques without External Instrumental Variables,” *Empirical Economics*, 61(3): 1641–1667.
- Courtemanche, Charles, David Frisvold, David Jimenez-Gomez, Mariétou H. Ouayogodé, and Michael K. Price (2025). “Chain Restaurant Calorie Posting Laws, Obesity, and Consumer Welfare,” *Journal of the European Economic Association*, 23(5): 1669–1771.
- Cuffey, Joel, Timothy K.M. Beatty, and Lisa Harnack (2016). “The Potential Impact of SNAP Restrictions on Expenditures: A Systematic Review,” *Public Health Nutrition*, 19(17): 3216–3231.
- Cunyngham, Karen (2023). “Reaching Those in Need: Estimates of State Supplemental Nutrition Assistance Program Participation Rates in 2020,” Accessed at: <https://fns-prod.azureedge.us/sites/default/files/resource-files/snap-participation-2020-final-report.pdf> (July 22, 2026).
- Currie, Janet, Stefano DellaVigna, Enrico Moretti, and Vikram Pathania (2010). “The Effect of Fast-Food Restaurants on Obesity and Weight Gain,” *American Economic Journal: Economic Policy*, 2(3): 32–63.
- Davis, Brennan and Christopher Carpenter (2009). “Proximity of Fast-Food Restaurants to Schools and Adolescent Obesity,” *American Journal of Public Health*, 99(3): 505–510.
- Drewnowski, Adam and S.E. Specter (2004). “Poverty and Obesity: The Role of Energy Density and Energy Costs,” *American Journal of Clinical Nutrition*, 79(1): 6–16.
- Dubois, Pierre, Rachel Griffith, and Aviv Nevo (2014). “Do Prices and Attributes Explain International Differences in Food Purchases?” *American Economic Review*, 104(3): 832–867.
- Families First Coronavirus Response Act, Pub. L. No. 116-127, 134 Stat. 178 (2020).



- Feng, Jinglin, Linlin Fan, and Edward C. Jaenicke (2024). “The Distributional Impact of SNAP on Dietary Quality,” *Agricultural Economics*, 55: 104–139.
- Finkelstein, Amy and Matthew J. Notowidigdo (2019). “Take-Up and Targeting: Experimental Evidence from SNAP,” *Quarterly Journal of Economics*, 134(3): 1505–1556.
- Fletcher, Jason M., David E. Frisvold, and Nathan Tefft (2010a). “The Effects of Soft Drink Taxes on Child and Adolescent Consumption and Weight Outcomes,” *Journal of Public Economics*, 94(11-12): 967–974.
- Fletcher, Jason M., David E. Frisvold, and Nathan Tefft (2010b). “Can Soft Drink Taxes Reduce Population Weight?” *Contemporary Economic Policy*, 28(1): 23–35.
- Franckle, Rebecca L., Alyssa Moran, Tao Hou, Dan Blue, Julie Greene, Anne N. Thorndike, Michele Polacsek, and Eric B. Rimm (2017). “Transactions at a Northeastern Supermarket Chain: Differences by Supplemental Nutrition Assistance Program Use,” *American Journal of Preventive Medicine*, 53(4): e131–e138.
- French, Simone A., Sarah A. Rydell, Nathan R. Mitchell, J. Michael Oakes, Brian Elbel, and Lisa Harnack (2017). “Financial Incentives and Purchase Restrictions in a Food Benefit Program Affect the Types of Foods and Beverages Purchased: Results from a Randomized Trial,” *International Journal of Behavioral Nutrition and Physical Activity*, 14(1): 127.
- Garasky, Steven, Kassim Mbwana, Andres Romualdo, Alex Tenaglio, and Muan Roy (2016). “Foods Typically Purchased by SNAP Households,” U.S. Department of Agriculture, Food and Nutrition Service, Accessed at: <https://www.fns.usda.gov/research/snap/foods-typically-purchased-supplemental-nutrition-assistance-program-snap-households> (July 3, 2026).
- Goodman-Bacon, Andrew (2021). “Difference-in-Differences with Variation in Treatment Timing,” *Journal of Econometrics*, 225(2): 254–277.
- Gregory, Christian A. and Travis A. Smith (2019). “Salience, Food Security, and SNAP Receipt,” *Journal of Policy Analysis and Management*, 38(1): 124–154.
- Grummon, Ashley H. and Lindsey S. Taillie (2017). “Nutritional Profile of Supplemental Nutrition Assistance Program Household Food and Beverage Purchases,” *American Journal of Clinical Nutrition*, 105(6): 1433–1442.

- Harnack, Lisa J., J. Michael Oakes, Brian Elbel, Sarah A. Rydell, Tessa A. Lasswell, Nathan R. Mitchell, Sruthi Valluri, and Simone A. French (2024). “Effects of Inclusion of Food Purchase Restrictions and Incentives in a Food Benefit Program on Diet Quality and Food Purchasing: Results from a Randomized Trial,” *Journal of the Academy of Nutrition and Dietetics*, 124(5): 569–582.e3.
- Hastings, Justine and Jesse M. Shapiro (2018). “How Are SNAP Benefits Spent? Evidence from a Retail Panel,” *American Economic Review*, 108(12): 3493–3540.
- Hastings, Justine, Ryan Kessler, and Jesse M. Shapiro (2021). “The Effect of SNAP on the Composition of Purchased Foods: Evidence and Implications,” *American Economic Journal: Economic Policy*, 13(3): 277–315.
- Hoynes, Hilary W. and Diane Whitmore Schanzenbach (2009). “Consumption Responses to In-Kind Transfers: Evidence from the Introduction of the Food Stamp Program,” *American Economic Journal: Applied Economics*, 1(4): 109–139.
- Hoynes, Hilary W. and Diane Whitmore Schanzenbach (2015). “U.S. Food and Nutrition Programs,” in R. Moffitt (Ed.), *Economics of Means-Tested Transfer Programs in the United States*, Vol. 1, pp. 219–301. University of Chicago Press.
- Hu, Frank B. (2013). “Resolved: There Is Sufficient Scientific Evidence That Decreasing Sugar-Sweetened Beverage Consumption Will Reduce the Prevalence of Obesity and Obesity-Related Diseases,” *Obesity Reviews*, 14(8): 606–619.
- Hut, Stefan (2020). “Determinants of Dietary Choice in the U.S.: Evidence from Consumer Migration,” *Journal of Health Economics*, 72: 102327.
- Hut, Stefan and Emily Oster (2022). “Changes in Household Diet: Determinants and Predictability,” *Journal of Political Economy*, 130(3): 782–820.
- Jones, Jordan W. and Reem Hashad (2025). “The Impacts of SNAP Benefit Reductions on Participation: Evidence from Emergency Allotment Expirations,” *Food Policy*, 136: 102950.
- Kenney, Erica, Lina Pinero Walkinshaw, Ye Shen, Sheila E. Fleischhacker, Jessica Jones-Smith, Sara N. Blech, and James W. Krieger (2022). “Costs, Reach, and Benefits of COVID-19 Pandemic Electronic Benefit Transfer and Grab-and-Go School Meals for Ensuring Youths’ Access to Food During School Closures,” *JAMA Network Open*, 5(8): e2229514.

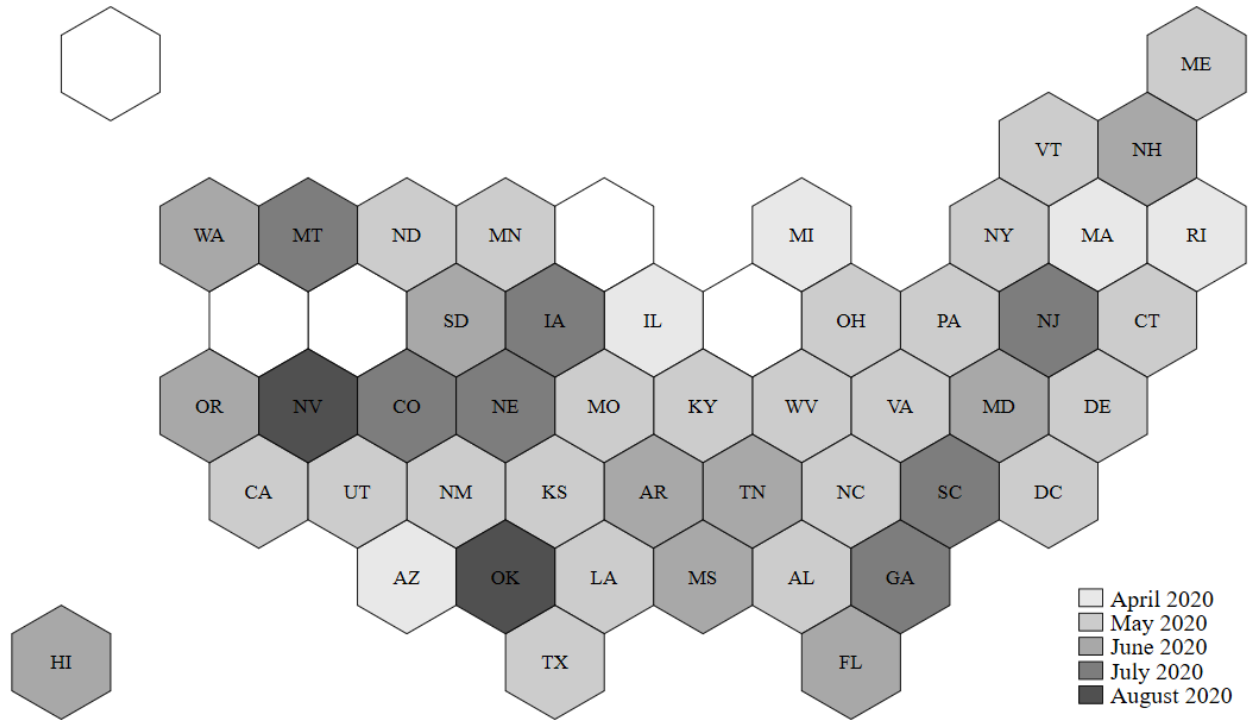
- Koné Consulting (2020). “Pandemic EBT Implementation Documentation Project,” Available at: <https://www.cbpp.org/sites/default/files/atoms/files/10-7-20fa-kone.pdf>.
- Kuhn, Michael A. (2018). “Who Feels the Calorie Crunch and When? The Impact of School Meals on Cyclical Food Insecurity,” *Journal of Public Economics*, 166: 27–38.
- Laurito, Agustina and Amy Ellen Schwartz (2019). “Does School Lunch Fill the 'SNAP Gap' at the End of the Month?” *Southern Economic Journal*, 86(1): 49–82.
- Long, Sharon K. (1991). “Do the School Nutrition Programs Supplement Household Food Expenditures?” *Journal of Human Resources*, 26(4): 654–678.
- Mabli, James, James Ohls, Linda Dragoset, Laura Castner, and Betsy Santos (2013). “Measuring the Effect of Supplemental Nutrition Assistance Program (SNAP) Participation on Food Security,” *Mathematica Policy Research*, prepared for USDA Food and Nutrition Service.
- Malik, Vasanti S., Barry M. Popkin, George A. Bray, Jean-Pierre Després, and Frank B. Hu (2010). “Sugar-Sweetened Beverages, Obesity, Type 2 Diabetes Mellitus, and Cardiovascular Disease Risk,” *Circulation*, 121(11): 1356–1364.
- Marcus, Michelle M. and Kate G. Yewell (2022). “The Effect of Free School Meals on Household Food Purchases: Evidence from the Community Eligibility Provision,” *Journal of Health Economics*, 84: 102646.
- Martinchek, Kassandra, Fernando Hernandez-Lepe, Jonathan Schwabish, and Elaine Waxman (2025). “How Did Consumers Change Their Grocery Spending in Response to Changes in Supplemental Nutrition Assistance Program Benefit Generosity?” *Applied Economic Perspectives and Policy*, 47(4): 1621–1655.
- Mozaffarian, Dariush, Tao Hao, Eric B. Rimm, Walter C. Willett, and Frank B. Hu (2011). “Changes in Diet and Lifestyle and Long-Term Weight Gain in Women and Men,” *New England Journal of Medicine*, 364(25): 2392–2404.
- National Academies of Sciences (2006). “Food Marketing to Children and Youth: Threat or Opportunity?” Washington, DC: National Academies Press. <https://www.nationalacademies.org/read/11514/chapter/5>

- Rao, Mayuree, Ashkan Afshin, Gitanjali Singh, and Dariush Mozaffarian (2013). “Do Healthier Foods and Diet Patterns Cost More Than Less Healthy Options? A Systematic Review and Meta-Analysis,” *BMJ Open*, 3(12): e004277.
- Raifman, Julia, Kristen Nocka, David Jones, Jacob Bor, Sarah Lipson, Jonathan Jay, Philip Chan, Smisha Agarwal, Noa Baccas, Caroline Ansel, Krislyn Jacobus, Emily Raifman, and Vincent Nguyen (2022). “COVID-19 US State Policy Database,” *American Journal of Public Health*, 112(6): 934–937.
- Ratcliffe, Caroline, Signe-Mary McKernan, and Sisi Zhang (2011). “How Much Does the Supplemental Nutrition Assistance Program Reduce Food Insecurity?” *American Journal of Agricultural Economics*, 93(4): 1082–1098.
- Schwartz, Amy Ellen and Michah W. Rothbart (2020). “Let Them Eat Lunch: The Impact of Universal Free Meals on Student Performance,” *Journal of Policy Analysis and Management*, 39(2): 376–410.
- Seiler, Stephan, Anna Tuchman, and Song Yao (2021). “The Impact of Soda Taxes: Pass-Through, Tax Avoidance, and Nutritional Effects,” *Journal of Marketing Research*, 58(1): 22–49.
- Serrano-Gonzalez, Monica, Megan M. Herting, Seung-Lark Lim, Nicolette J. Sullivan, Robert Kim, Juan Espinoza, Christina M. Koppin, Joyce R. Javier, Mimi S. Kim, and Shan Luo (2021). “Developmental Changes in Food Perception and Preference,” *Frontiers in Psychology*, 12: 654200. <https://www.frontiersin.org/journals/psychology/articles/10.3389/fpsyg.2021.654200/full>
- Smith, Travis A., Joshua P. Berning, Xiaoli Yang, Getachew Colson, and Jeffrey H. Dorfman (2016). “The Effects of Benefit Timing and Income Fungibility on Food Purchasing Decisions among Supplemental Nutrition Assistance Program Households,” *American Journal of Agricultural Economics*, 98(2): 564–580.
- Solon, Gary, Steven J. Haider, and Jeffrey M. Wooldridge (2015). “What Are We Weighting For?” *Journal of Human Resources*, 50(2): 301–316.
- Southworth, Herman M. (1945). “The Economics of Public Measures to Subsidize Food Consumption,” *Journal of Farm Economics*, 27(1): 38–66.
- Toossi, Saied (2024). “The Effect of Universal Free School Meals on Children's Food Hardship,” *Food Policy*, 124: 102606.

- U.S. Burden of Disease Collaborators (2018). “The State of US Health, 1990–2016: Burden of Diseases, Injuries, and Risk Factors Among US States,” *JAMA*, 319(14): 1444–1472.
- U.S. Department of Agriculture (2020). “School Nutrition Programs: Child Nutrition Program Participation and Meals Served Data,” *Food and Nutrition Service*. Available at: <https://www.fns.usda.gov/pd/child-nutrition-tables>.
- U.S. Department of Agriculture (2024). “Summer EBT (SUN Bucks),” Accessed at: <https://www.fns.usda.gov/summer/sunbucks> (June 28, 2026).
- U.S. Department of Agriculture (2025a). “Supplemental Nutrition Assistance Program (SNAP) - Fiscal Year Data,” Food and Nutrition Service. Available at: <https://www.fns.usda.gov/pd/supplemental-nutrition-assistance-program-snap>
- U.S. Department of Agriculture (2025b). “SNAP Food Restriction Waivers,” Accessed at: <https://www.fns.usda.gov/snap/waivers/foodrestriction> (June 28, 2026).
- U.S. Department of Agriculture (2026). “Food and Nutrition Administration: Child Nutrition Tables, National Level Annual Summary Tables AY: 1969–2025,” Accessed at: <https://www.fns.usda.gov/pd/child-nutrition-tables> (June 28, 2026).
- Wang, Y. Claire, Sara N. Bleich, and Steven L. Gortmaker (2008). “Increasing Caloric Contribution from Sugar-Sweetened Beverages and 100% Fruit Juices among US Children and Adolescents, 1988–2004,” *Pediatrics*, 121(6): e1604e1614.
- Wendt, Mischa and Jessica E. Todd (2011). “Effect of Food and Beverage Prices on Children's Weights,” USDA, DIANE Publishing.
- Wilk, Thomas, Monica Deza, Timothy R. Hodge, and Shooshan Danagoulain (2026). “Couch-Locked with the Munchies: Effects of Recreational Marijuana Laws on Exercise and Nutrition,” *Journal of Policy Analysis and Management*, 45(2): e70080.

## 7. Figures

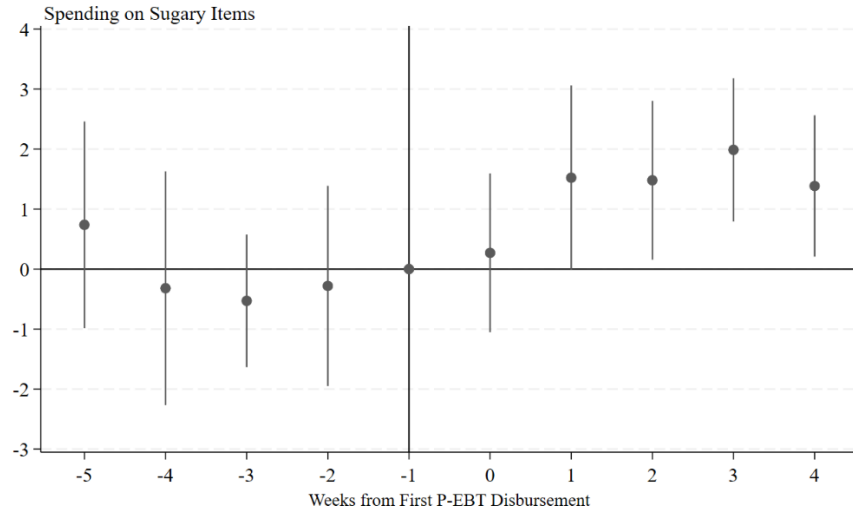
**Figure 1: Timing of First P-EBT Disbursement**



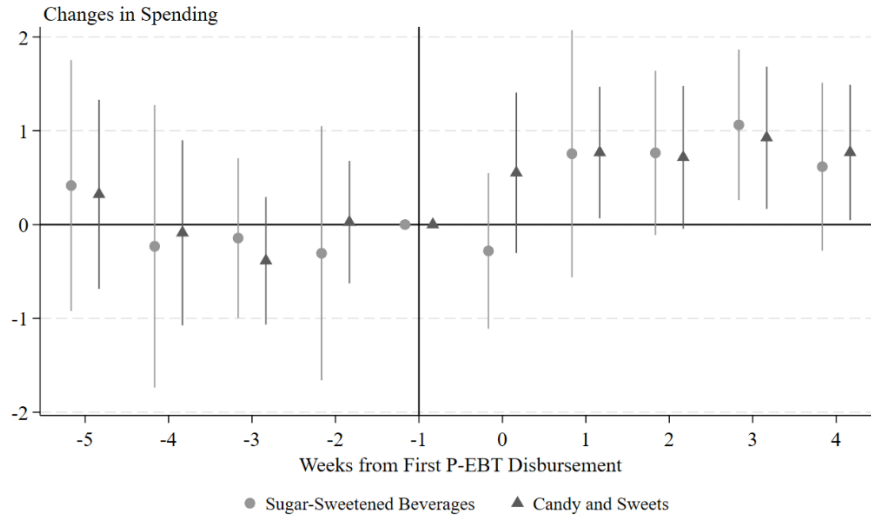
Source: Bauer et al. (2020)

Note: The figure shows the cross-state variation in when states first began P-EBT disbursements. Due to conflicting information on disbursement dates, Alaska, Idaho, Indiana, Wisconsin, and Wyoming are excluded from the analysis.

**Figure 2: Event-Study Estimates Showing Post-Period Increases in Spending on Sugary Items**



(A)

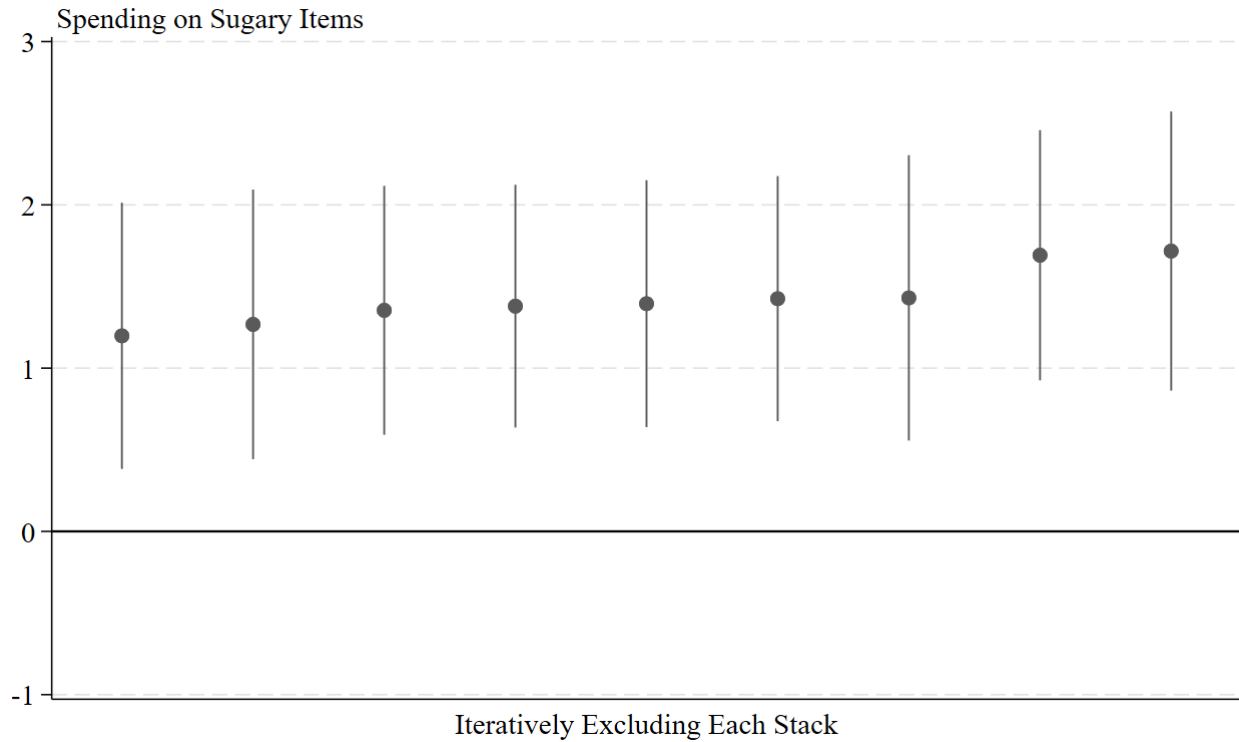


(B)

Source: NielsenIQ Consumer Panel, 2020.

Note: Panel A reports results from one regression where the dependent variable is weekly spending on sugary items. Panel B reports results from two regressions where the dependent variable is weekly spending on sugar-sweetened beverages (light grey squares) and weekly spending on candy and sweets (dark grey triangles), respectively. The sample includes SNAP-eligible households with school-aged children. The markers denote the point estimates and the vertical lines the corresponding 95 percent confidence intervals. The estimates are obtained using the stacked event-study specification from equation (2). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. The estimates are also reported in Appendix Table 4.

**Figure 3: Iteratively Dropping Each Data Stack Exercise**



Source: NielsenIQ Consumer Panel, 2020.

Note: The dependent variable is weekly household spending on sugary items among SNAP-eligible households with school-aged children. Each point estimate is obtained by re-estimating equation (1) while iteratively excluding one treatment cohort from the estimation sample. The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Markers denote point estimates and vertical lines denote 95 percent confidence intervals. Standard errors are clustered at the state level.



## 8. Tables

**Table 1: Summary Statistics Prior to the Launch of the P-EBT Program**

|                  | (1)                                        | (2)                            | (3)                                        | (4)                            |
|------------------|--------------------------------------------|--------------------------------|--------------------------------------------|--------------------------------|
| Sample →         | SNAP-Eligible<br>+ School-Aged<br>Children | SNAP-Eligible<br>+ No Children | Higher-Income<br>+ School-Aged<br>Children | Higher-Income<br>+ No Children |
| Sugary-Items     | 8.94<br>(16.32)                            | 5.47<br>(10.62)                | 6.00<br>(11.74)                            | 4.79<br>(9.75)                 |
| SSB              | 6.06<br>(13.63)                            | 3.13<br>(7.61)                 | 3.50<br>(8.91)                             | 2.45<br>(6.37)                 |
| Candy and Sweets | 2.87<br>(6.67)                             | 2.33<br>(6.61)                 | 2.49<br>(6.37)                             | 2.33<br>(6.79)                 |
| Observations     | 7,642                                      | 20,678                         | 10,025                                     | 27,971                         |

Source: NielsenIQ Consumer Panel, 2020.

Note: The table reports the sample means and standard deviations (in parentheses). The summary statistics utilize the sample weights.

**Table 2: P-EBT Disbursement Increased Spending on Sugary Items  
Among SNAP-Eligible Households with School-Aged Children**

|               | (1)                 | (2)                          | (3)                 |
|---------------|---------------------|------------------------------|---------------------|
| Spending on → | Sugary Items        | Sugar-Sweetened<br>Beverages | Sweets and Candy    |
| P-EBT         | 1.426***<br>(0.369) | 0.645*<br>(0.357)            | 0.780***<br>(0.208) |
| Mean          | 8.94                | 6.06                         | 2.87                |
| Observations  | 143,585             | 143,585                      | 143,585             |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample includes SNAP-eligible households with school-aged children. The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates are obtained using the stacked difference-in-differences specification shown in equation (1). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Table 3: P-EBT Disbursement Increased Spending on Food Items**

|               | (1)                | (2)               |
|---------------|--------------------|-------------------|
| Spending on → | Food Items         | Non-Food Items    |
| P-EBT         | 7.954**<br>(2.999) | -1.803<br>(1.849) |
| Mean          | 100.79             | 47.04             |
| Observations  | 143,585            | 143,585           |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample includes SNAP-eligible households with school-aged children. The dependent variable in column 1 is weekly spending on food items and in column 2 weekly spending on non-food items. The estimates are obtained using the stacked difference-in-differences specification shown in equation (1). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Table 4: P-EBT Disbursement Was Unrelated to Changes in  
Spending on Sugary Items Among Likely Ineligible Households**

|                                                                       | (1)               | (2)                          | (3)               |
|-----------------------------------------------------------------------|-------------------|------------------------------|-------------------|
| Spending on →                                                         | Sugary Items      | Sugar-Sweetened<br>Beverages | Sweets and Candy  |
| <b>Panel A: SNAP-Eligible Households Without School-Aged Children</b> |                   |                              |                   |
| P-EBT                                                                 | -0.088<br>(0.180) | -0.038<br>(0.134)            | -0.050<br>(0.114) |
| Mean                                                                  | 5.47              | 3.13                         | 2.33              |
| Observations                                                          | 396,308           | 396,308                      | 396,308           |
| <b>Panel B: Higher-Income Households with School-Aged Children</b>    |                   |                              |                   |
| P-EBT                                                                 | 0.732<br>(0.551)  | 0.331<br>(0.349)             | 0.401<br>(0.282)  |
| Mean                                                                  | 6.00              | 3.50                         | 2.49              |
| Observations                                                          | 188,846           | 188,846                      | 188,846           |
| <b>Panel C: Higher-Income Households Without School-Aged Children</b> |                   |                              |                   |
| P-EBT                                                                 | -0.197<br>(0.157) | 0.026<br>(0.073)             | -0.223<br>(0.232) |
| Mean                                                                  | 4.79              | 2.45                         | 2.33              |
| Observations                                                          | 512,884           | 512,884                      | 512,884           |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample in Panel A includes SNAP-eligible households without school-aged children, in Panel B higher-income households with school-aged children, and in Panel C higher-income households without school-aged children. The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates are obtained using the stacked difference-in-differences specification shown in equation (1). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Table 5: P-EBT Disbursement Was Unrelated to Changes in Spending on Sugary Items Among SNAP-Eligible Households with School-Aged Children During Placebo Years**

|                                                                  | (1)               | (2)              | (3)               | (4)               | (5)               | (6)               |
|------------------------------------------------------------------|-------------------|------------------|-------------------|-------------------|-------------------|-------------------|
| Placebo Year →                                                   | 2017              | 2018             | 2019              | 2021              | 2022              | 2023              |
| <b>Panel A: Outcome is Spending on Sugary Items</b>              |                   |                  |                   |                   |                   |                   |
| P-EBT                                                            | -0.218<br>(0.412) | 0.530<br>(0.512) | 0.161<br>(0.424)  | -0.664<br>(0.479) | 0.223<br>(0.717)  | -0.951<br>(0.805) |
| Mean                                                             | 6.51              | 6.50             | 7.26              | 8.64              | 10.03             | 10.48             |
| Observations                                                     | 132,307           | 116,723          | 132,331           | 110,863           | 107,218           | 108,178           |
| <b>Panel B: Outcome is Spending on Sugar-Sweetened Beverages</b> |                   |                  |                   |                   |                   |                   |
| P-EBT                                                            | 0.091<br>(0.328)  | 0.266<br>(0.481) | 0.360<br>(0.298)  | -0.491<br>(0.311) | 0.580<br>(0.378)  | -0.986<br>(0.655) |
| Mean                                                             | 4.25              | 4.37             | 4.54              | 5.79              | 6.75              | 7.32              |
| Observations                                                     | 132,307           | 116,723          | 132,331           | 110,863           | 107,218           | 108,178           |
| <b>Panel C: Outcome is Spending on Sweets and Candy</b>          |                   |                  |                   |                   |                   |                   |
| P-EBT                                                            | -0.309<br>(0.209) | 0.264<br>(0.192) | -0.199<br>(0.200) | -0.173<br>(0.200) | -0.357<br>(0.445) | 0.036<br>(0.388)  |
| Mean                                                             | 2.26              | 2.12             | 2.71              | 2.84              | 3.27              | 3.16              |
| Observations                                                     | 132,307           | 116,723          | 132,331           | 110,863           | 107,218           | 108,178           |

Source: NielsenIQ Consumer Panel, 2017–2023.

Note: The sample includes SNAP-eligible households with school-aged children. Column 1 limits the sample to observations from 2017, column 2 from 2018, column 3 from 2019, column 4 from 2021, column 5 from 2022, and column 6 from 2023. The dependent variable in Panel A is weekly spending on sugary items, in Panel B weekly spending on sugar-sweetened beverages, and in Panel C weekly spending on sweets and candy. The estimates are obtained using the stacked difference-in-differences specification shown in equation (1). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Table 6: P-EBT Disbursement and Spending on Sugary Items, by Age of the Child**

|                                                                         | (1)                 | (2)                       | (3)                |
|-------------------------------------------------------------------------|---------------------|---------------------------|--------------------|
| Spending on →                                                           | Sugary Items        | Sugar-Sweetened Beverages | Sweets and Candy   |
| Panel A: Sample Includes SNAP-Eligible Households with Younger Children |                     |                           |                    |
| P-EBT                                                                   | 1.343**<br>(0.548)  | 0.460<br>(0.586)          | 0.883**<br>(0.338) |
| Mean                                                                    | 8.58                | 5.98                      | 2.59               |
| Observations                                                            | 71,612              | 71,612                    | 71,612             |
| Panel B: Sample Includes SNAP-Eligible Households with Teenage Children |                     |                           |                    |
| P-EBT                                                                   | 1.387***<br>(0.474) | 0.720<br>(0.450)          | 0.667**<br>(0.253) |
| Mean                                                                    | 9.32                | 6.15                      | 3.16               |
| Observations                                                            | 71,973              | 71,973                    | 71,973             |
| Panel C: Baseline Sample                                                |                     |                           |                    |
| P-EBT                                                                   | 1.343**<br>(0.548)  | 0.460<br>(0.585)          | 0.883**<br>(0.338) |
| P-EBT × Teen HH                                                         | 0.044<br>(0.746)    | 0.259<br>(0.782)          | -0.216<br>(0.452)  |
| Mean                                                                    | 8.94                | 6.06                      | 2.87               |
| Observations                                                            | 143,585             | 143,585                   | 143,585            |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample in Panel A includes SNAP-eligible households whose school-aged children are all ages 6–11, and in Panel B SNAP-eligible households with at least one teenage child, ages 12–18. Panel C reports estimates obtained from the full sample of SNAP-eligible households with school-aged children and a modified version of equation (1) that fully interacts the right-hand side variables with an indicator for the presence of a teenager in the household. The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates in Panels A and B are obtained using the stacked difference-in-differences specification shown in equation (1); Panel C additionally includes the triple interactions. The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Table 7: P-EBT Disbursement and Spending on Sugary Items, by Household Income**

|                                                            | (1)                 | (2)                       | (3)                 |
|------------------------------------------------------------|---------------------|---------------------------|---------------------|
| Spending on →                                              | Sugary Items        | Sugar-Sweetened Beverages | Sweets and Candy    |
| Panel A: Sample Includes Households with Income < 100% FPL |                     |                           |                     |
| P-EBT                                                      | 0.915*<br>(0.465)   | 0.264<br>(0.362)          | 0.652*<br>(0.334)   |
| Mean                                                       | 9.91                | 6.98                      | 2.93                |
| Observations                                               | 46,655              | 46,655                    | 46,655              |
| Panel B: Sample Includes Households with Income ≥ 100% FPL |                     |                           |                     |
| P-EBT                                                      | 1.779***<br>(0.528) | 0.939*<br>(0.508)         | 0.840***<br>(0.244) |
| Mean                                                       | 8.19                | 5.36                      | 2.82                |
| Observations                                               | 96,930              | 96,930                    | 96,930              |
| Panel C: Baseline Sample                                   |                     |                           |                     |
| P-EBT                                                      | 0.915*<br>(0.464)   | 0.264<br>(0.361)          | 0.652*<br>(0.334)   |
| P-EBT × HH Income<br>≥ 100% FPL                            | 0.864<br>(0.691)    | 0.676<br>(0.586)          | 0.188<br>(0.391)    |
| Mean                                                       | 8.94                | 6.06                      | 2.87                |
| Observations                                               | 143,585             | 143,585                   | 143,585             |

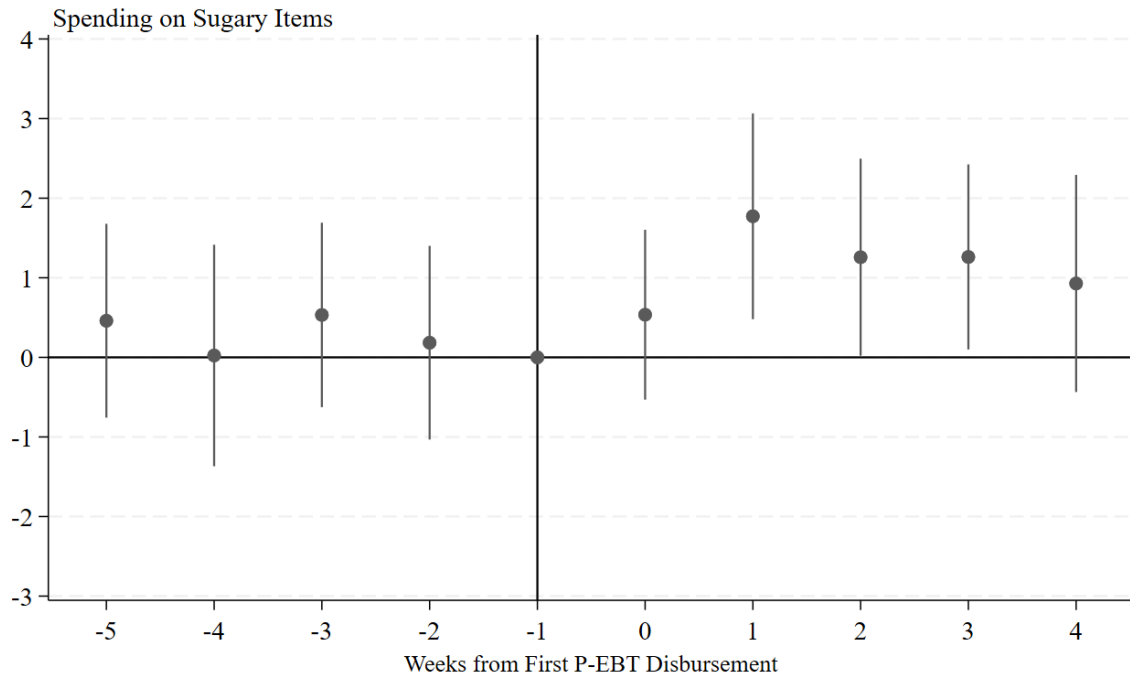
Source: NielsenIQ Consumer Panel, 2020.

Note: The sample in Panel A includes SNAP-eligible households with school-aged children and income below 100 percent of the Federal Poverty Line, and in Panel B SNAP-eligible households with school-aged children and income at or above 100 percent of the Federal Poverty Line but below the state and household-size-specific SNAP gross income eligibility threshold. Panel C reports estimates obtained from the full sample of SNAP-eligible households with school-aged children and a modified version of equation (1) that fully interacts the right-hand side variables with an indicator for having a household income at or above 100 percent of the Federal Poverty Line. The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates in Panels A and B are obtained using the stacked difference-in-differences specification shown in equation (1); Panel C additionally includes the triple interactions. The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

## 9. Appendix Figures

**Appendix Figure 1: Unweighted Event-Study Estimates Showing Post-Period Increases in Spending on Sugary Items**

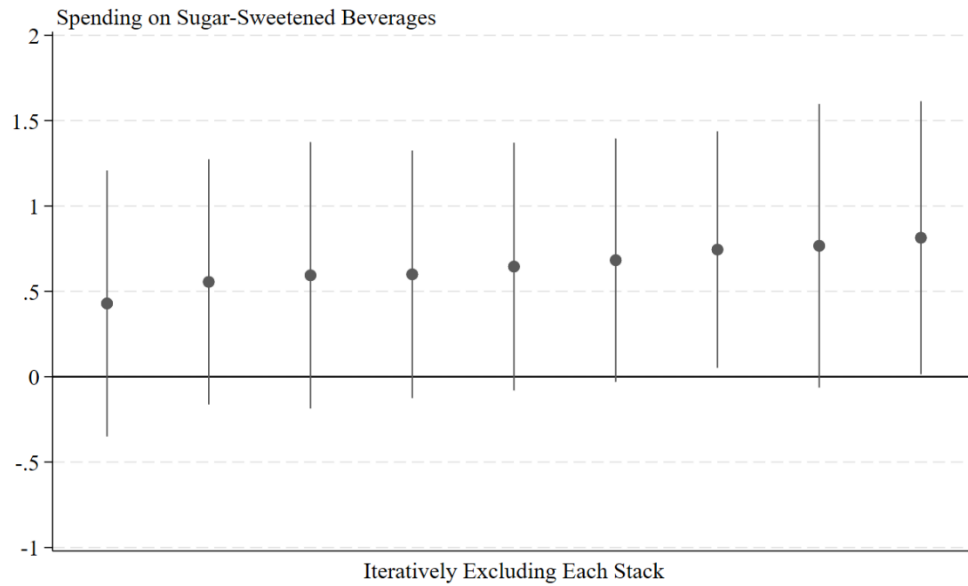


Source: NielsenIQ Consumer Panel, 2020.

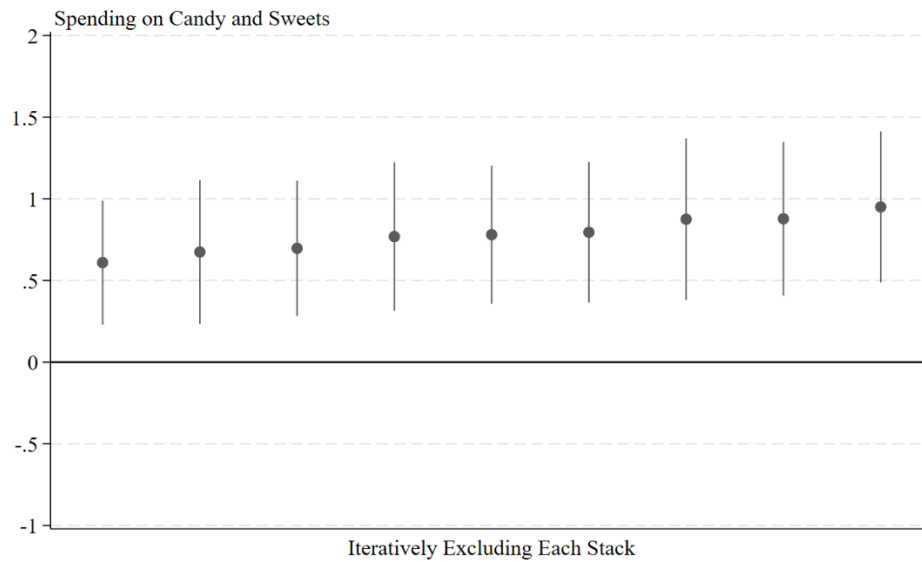
Note: The figure plots event-study estimates for weekly household spending on sugary items among SNAP-eligible households with school-aged children, estimated without sample weights. The markers denote the point estimates and the vertical lines the corresponding 95 percent confidence intervals. The estimates are obtained using the stacked event-study specification from equation (2). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. Standard errors are clustered at the state level.



**Appendix Figure 2: The Increases in Spending on Sugar-Sweetened Beverages and Candy and Sweets Are Robust to Iteratively Dropping Each Treatment Cohort**



(A)



(B)

Source: NielsenIQ Consumer Panel, 2020.

Note: Panel A examines weekly spending on sugar-sweetened beverages, and Panel B examines weekly spending on candy and sweets. The sample includes SNAP-eligible households with school-aged children. Estimates are obtained by re-estimating equation (1) while iteratively excluding each treatment cohort. The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. Markers denote point estimates and vertical lines denote 95 percent confidence intervals; standard errors are clustered at the state level. The estimates utilize the sample weights.

## 10. Appendix Tables

**Appendix Table 1: Classification of Items**

| Category     | Sub-Category               | Food Groups                                                                                                                       |
|--------------|----------------------------|-----------------------------------------------------------------------------------------------------------------------------------|
| Sugary Items | Sugary Sweetened Beverages | Regular carbonated soft drinks<br>Fruit drinks<br>Sweetened teas<br>Sports drinks<br>Energy drinks<br>Other sweetened drink mixes |
|              | Candy and Sweets           | Candy<br>Marshmallow<br>Chocolate items<br>Cookies<br>Other jams                                                                  |

Source: NielsenIQ Consumer Panel, 2020.

Note: The table reports the NielsenIQ product categories comprising each of the sugary item subcategories. Sugar-sweetened beverages include regular (non-diet) carbonated soft drinks, fruit drinks, sweetened teas, sports drinks, energy drinks, and other sweetened drink mixes; diet sweetened beverages are excluded. Candy and sweets include candy, marshmallows, chocolate items, cookies, and other jams and spreads. The sugary items category, our primary outcome of interest, is defined as the sum of spending on sugar-sweetened beverages and candy and sweets.

**Appendix Table 2: Additional Summary Statistics**

|                       | (1)              | (2)              | (3)             | (4)              |
|-----------------------|------------------|------------------|-----------------|------------------|
| SNAP Eligible?        | Yes              | Yes              | No              | No               |
| School-Aged Children? | Yes              | No               | Yes             | No               |
| Age                   | 42.53<br>(10.78) | 55.79<br>(11.27) | 46.29<br>(8.25) | 54.07<br>(10.99) |
| Employed              | 0.73<br>(0.44)   | 0.35<br>(0.47)   | 0.97<br>(0.16)  | 0.81<br>(0.38)   |
| At Most a HS Degree   | 0.34<br>(0.47)   | 0.44<br>(0.49)   | 0.08<br>(0.27)  | 0.12<br>(0.33)   |
| Some College          | 0.41<br>(0.49)   | 0.37<br>(0.48)   | 0.19<br>(0.39)  | 0.26<br>(0.44)   |
| College Graduate      | 0.23<br>(0.42)   | 0.18<br>(0.38)   | 0.71<br>(0.44)  | 0.60<br>(0.48)   |
| Married               | 0.52<br>(0.49)   | 0.24<br>(0.42)   | 0.90<br>(0.29)  | 0.70<br>(0.45)   |
| White                 | 0.54<br>(0.49)   | 0.73<br>(0.44)   | 0.62<br>(0.48)  | 0.71<br>(0.44)   |
| Black                 | 0.12<br>(0.33)   | 0.09<br>(0.29)   | 0.07<br>(0.27)  | 0.08<br>(0.27)   |
| Other Race            | 0.05<br>(0.23)   | 0.06<br>(0.24)   | 0.12<br>(0.38)  | 0.10<br>(0.30)   |
| Hispanic              | 0.28<br>(0.44)   | 0.10<br>(0.30)   | 0.17<br>(0.38)  | 0.09<br>(0.29)   |
| Unemployment Rate     | 0.08<br>(0.03)   | 0.08<br>(0.03)   | 0.07<br>(0.02)  | 0.08<br>(0.03)   |
| UI Claims per 1K      | 0.09<br>(0.10)   | 0.09<br>(0.11)   | 0.09<br>(0.11)  | 0.09<br>(0.10)   |
| Stay-at-Home Order    | 0.19<br>(0.39)   | 0.20<br>(0.40)   | 0.21<br>(0.40)  | 0.21<br>(0.40)   |
| Mask Mandate          | 0.47<br>(0.49)   | 0.48<br>(0.49)   | 0.51<br>(0.49)  | 0.51<br>(0.49)   |
| SNAP EA               | 0.77<br>(0.41)   | 0.78<br>(0.41)   | 0.77<br>(0.41)  | 0.77<br>(0.41)   |
| Observations          | 143,585          | 396,308          | 188,846         | 512,884          |

Source: NielsenIQ Consumer Panel, 2020.

Note: The table reports the sample means and standard deviations (in parentheses). The summary statistics utilize the sample weights. The demographic characteristics are based on the household head. The COVID-19 policies report the share of household-week observations for which the household's state had each policy actively in effect.

**Appendix Table 3: The Relationship Between P-EBT Disbursement and Spending on Sugary Items Among SNAP-Eligible Households with School-Aged Children After Including Household Fixed Effects**

|               | (1)                 | (2)                       | (3)                 |
|---------------|---------------------|---------------------------|---------------------|
| Spending on → | Sugary Items        | Sugar-Sweetened Beverages | Sweets and Candy    |
| P-EBT         | 1.326***<br>(0.412) | 0.611<br>(0.401)          | 0.715***<br>(0.188) |
| Mean          | 8.94                | 6.06                      | 2.87                |
| Observations  | 143,585             | 143,585                   | 143,585             |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample includes SNAP-eligible households with school-aged children. The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates are obtained using the stacked difference-in-differences specification shown in equation (1). The regression includes state fixed effects, week fixed effects, household fixed effects, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Appendix Table 4: Event-Study Estimates**

|               |    | (1)                 | (2)                          | (3)                |
|---------------|----|---------------------|------------------------------|--------------------|
| Spending on → |    | Sugary Items        | Sugar-Sweetened<br>Beverages | Sweets and Candy   |
| Pre-Period    |    |                     |                              |                    |
|               | -5 | 0.738<br>(0.848)    | 0.416<br>(0.658)             | 0.322<br>(0.496)   |
|               | -4 | -0.319<br>(0.959)   | -0.232<br>(0.741)            | -0.087<br>(0.485)  |
|               | -3 | -0.529<br>(0.544)   | -0.144<br>(0.419)            | -0.386<br>(0.334)  |
|               | -2 | -0.281<br>(0.821)   | -0.306<br>(0.666)            | 0.025<br>(0.321)   |
| Post-Period   |    |                     |                              |                    |
|               | 0  | 0.271<br>(0.651)    | -0.281<br>(0.408)            | 0.552<br>(0.421)   |
|               | 1  | 1.523*<br>(0.757)   | 0.756<br>(0.648)             | 0.768**<br>(0.345) |
|               | 2  | 1.481**<br>(0.652)  | 0.764*<br>(0.431)            | 0.716*<br>(0.375)  |
|               | 3  | 1.988***<br>(0.587) | 1.062**<br>(0.395)           | 0.926**<br>(0.373) |
|               | 4  | 1.386**<br>(0.580)  | 0.617<br>(0.441)             | 0.769**<br>(0.355) |
| Mean          |    | 8.94                | 6.06                         | 2.87               |
| Observations  |    | 143,585             | 143,585                      | 143,585            |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample includes SNAP-eligible households with school-aged children. The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates are obtained using the stacked event-study specification from equation (2). The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$

**Appendix Table 5: P-EBT Disbursement and Spending on Sugary Items,  
by Race/Ethnicity**

|                                                                                  | (1)                 | (2)                          | (3)                |
|----------------------------------------------------------------------------------|---------------------|------------------------------|--------------------|
| Spending on →                                                                    | Sugary Items        | Sugar-Sweetened<br>Beverages | Sweets and Candy   |
| Panel A: Sample Includes Non-Hispanic White Households                           |                     |                              |                    |
| P-EBT                                                                            | 1.946***<br>(0.631) | 1.069**<br>(0.402)           | 0.878**<br>(0.359) |
| Mean                                                                             | 9.89                | 6.73                         | 3.15               |
| Observations                                                                     | 87,925              | 87,925                       | 87,925             |
| Panel B: Sample Includes Non-Hispanic Black, Hispanic, and Other Race Households |                     |                              |                    |
| P-EBT                                                                            | 1.057<br>(0.723)    | 0.284<br>(0.619)             | 0.773*<br>(0.430)  |
| Mean                                                                             | 7.94                | 5.36                         | 2.57               |
| Observations                                                                     | 55,660              | 55,660                       | 55,660             |
| Panel C: Baseline Sample                                                         |                     |                              |                    |
| P-EBT                                                                            | 1.946***<br>(0.631) | 1.069**<br>(0.402)           | 0.878**<br>(0.360) |
| P-EBT × Non-White HH                                                             | -0.889<br>(1.054)   | -0.785<br>(0.667)            | -0.105<br>(0.636)  |
| Mean                                                                             | 8.94                | 6.06                         | 2.87               |
| Observations                                                                     | 143,585             | 143,585                      | 143,585            |

Source: NielsenIQ Consumer Panel, 2020.

Note: The sample in Panel A includes SNAP-eligible households with school-aged children whose household head is non-Hispanic white individual, and in Panel B SNAP-eligible households with school-aged children whose household head is a non-Hispanic Black, Hispanic, or another race/ethnicity individual. Panel C reports estimates obtained from the full sample of SNAP-eligible households with school-aged children and a modified version of equation (1) that fully interacts the right-hand side variables with an indicator for the household head being a race/ethnicity other than non-Hispanic white (Non-White HH). The dependent variable in column 1 is weekly spending on sugary items, in column 2 weekly spending on sugar-sweetened beverages, and in column 3 weekly spending on sweets and candy. The estimates in Panels A and B are obtained using the stacked difference-in-differences specification shown in equation (1); Panel C additionally includes the triple interactions. The regression includes state fixed effects, week fixed effects, household-level demographic controls, and state-level economic and policy controls. The non-treatment right-hand side variables are all interacted with the data stack indicator to limit comparisons to newly treated states and not-yet-treated states. The estimates utilize the sample weights. Standard errors, shown in parentheses, are clustered at the state level.

\*\*\*  $p < 0.01$ , \*\*  $p < 0.05$ , \*  $p < 0.10$